U.S. Customs and Border Protection

[1651-0111]

Arrival and Departure Record, Nonimmigrant Visa Waiver Arrival/Departure, Electronic System for Travel Authorization (ESTA)

AGENCY: U.S. Customs and Border Protection (CBP), Department of Homeland Security.

ACTION: 30-day notice and request for comments; revision of an existing collection of information.

SUMMARY: The Department of Homeland Security, U.S. Customs and Border Protection will be submitting the following information collection request to the Office of Management and Budget (OMB) for review and approval in accordance with the Paperwork Reduction Act of 1995 (PRA). The information collection is published in the *Federal Register* to obtain comments from the public and affected agencies.

DATES: Comments are encouraged and must be submitted (no later than [INSERT DATE 30 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]) to be assured of consideration.

ADDRESSES: Written comments and/or suggestions regarding the item(s) contained in this notice should be sent within 30 days of publication of this notice to www.reginfo.gov/public/do/PRAMain . Find this particular information collection by selecting "Currently under 30-day Review - Open for Public Comments" or by using the search function.

FOR FURTHER INFORMATION CONTACT: Requests for additional PRA information should be directed to Seth Renkema, Chief, Economic Impact Analysis Branch, U.S. Customs and Border Protection, Office of Trade, Regulations and Rulings, 90 K Street NE, 10th Floor, Washington, D.C. 20229-1177, Telephone number 202-325-0056 or via email CBP_PRA@cbp.dhs.gov. Please note that the contact information provided here is solely

for questions regarding this notice. Individuals seeking information about other CBP

programs should contact the CBP National Customer Service Center at 877-227-5511.

(TTY) 1-800-877-8339, or CBP website at https://www.cbp.gov/.

SUPPLEMENTARY INFORMATION: CBP invites the general public and other Federal

agencies to comment on the proposed and/or continuing information collections pursuant to

the Paperwork Reduction Act of 1995 (44 U.S.C. 3501 et seq.). This proposed information

collection was previously published in the Federal Register (86 FR 64508) on November 18,

2021, allowing for a 60-day comment period. This notice allows for an additional 30 days

for public comments. This process is conducted in accordance with 5 CFR 1320.8. Written

comments and suggestions from the public and affected agencies should address one or

more of the following four points: (1) whether the proposed collection of information is

necessary for the proper performance of the functions of the agency, including whether the

information will have practical utility; (2) the accuracy of the agency's estimate of the burden

of the proposed collection of information, including the validity of the methodology and

assumptions used; (3) suggestions to enhance the quality, utility, and clarity of the

information to be collected; and (4) suggestions to minimize the burden of the collection of

information on those who are to respond, including through the use of appropriate

automated, electronic, mechanical, or other technological collection techniques or other

forms of information technology, e.g., permitting electronic submission of responses. The

comments that are submitted will be summarized and included in the request for approval.

All comments will become a matter of public record.

Overview of This Information Collection

Title: Arrival and Departure Record, Nonimmigrant Visa Waiver Arrival/Departure,

Electronic System for Travel Authorization (ESTA)

OMB Number: 1651-0111

Form Number: CBP Forms I-94 and I-94W

Current Actions: Revision of an existing information collection

Type of Review: Revision

Affected Public: Individuals

Abstract: Forms I-94 (Arrival/Departure Record) and I-94W (Nonimmigrant Visa Waiver Arrival/Departure Record) are used to document a traveler's admission into the United States. These forms are filled out by non-immigrants and are used to collect information on citizenship, residency, passport, and contact information. The data elements collected on these forms enable the Department of Homeland Security (DHS) to perform its mission related to the screening of noncitizen visitors for potential risks to national security and the determination of admissibility to the United States.

The Electronic System for Travel Authorization (ESTA) applies to non-immigrants seeking to travel to the United States under the Visa Waiver Program (VWP) and requires that VWP travelers provide information electronically to CBP before embarking on travel to the United States without a visa. Travelers who are entering the United States under the VWP in the air or sea environment, and who have a travel authorization obtained through ESTA, are not required to complete the paper Form I-94W. I-94 is provided for by 8 CFR 235.1(h), ESTA is provided for by 8 CFR 217.5.

On December 18, 2015, the President signed into law the Visa Waiver Program Improvement and Terrorist Travel Prevention Act of 2015 ("VWP Improvement Act") as part of the Consolidated Appropriations Act, 2016, Pub. L. 114-113, 129 Stat. 2242. To meet the requirements of this new act, DHS strengthened the security of the VWP through enhancements to the ESTA

applications and to the Form I-94W, Form I-94 is not affected by this change. Many of the provisions of the new law became effective on the date of enactment of the VWP Improvement Act. The VWP Improvement Act generally makes certain nationals of VWP countries ineligible (with some exceptions) from traveling to the United States under the VWP. To ensure compliance with the VWP Improvement Act, CBP will continuously update the application question with the list of nationals ineligible to travel to the United States under the VWP, as designated in accordance with section 217(a)(12) of the Immigration and Nationality Act, as amended (8 U.S.C. 1187(a)(12)).

Recent Changes:

1. Complete biographic page, passport photograph and MRZ:

Currently, the ESTA website allows applicants to upload their passport page to capture the passport's machine-readable zone (MRZ), which automatically populates the individual's biographic information, eliminating the need to manually enter the information into the ESTA application. Applicants were able to voluntarily submit a photo with their ESTA application, CBP will now require applicants to upload a picture of their complete biographic passport page, including the MRZ and passport photograph. The addition of passport photos will increase CBP's capability to confirm an applicant's identity and compare the photo against CBP and other government holdings to locate any derogatory information. Photos collected as part of the ESTA applications may also be used to match travels through the biometric entry/exit process. CBP is amending the ESTA application to require

the uploading of the complete biographic page to include the photograph and the MRZ.

2. Mandatory Social Media Collection:

On May 31, 2019, the Department of State updated its immigrant and nonimmigrant visa application forms to request additional information, including social media identifiers, from most U.S. visa applicants worldwide. In keeping with this change, CBP is amending the ESTA application to change social media collection from optional to mandatory. National security is CBP's top priority when adjudicating ESTA applications, and every prospective traveler to the United States undergoes extensive security screening. CBP is continually working to find mechanisms to improve our screening processes to protect U.S. citizens, while supporting legitimate travel to the United States. CBP already requests certain contact information, travel history and family member information from all ESTA applicants. Making social media a mandatory field in the ESTA application will enhance our vetting processes and assist in confirming applicants' identities. While the completion of the field is mandatory, applicants can still select "none".

3. <u>Biometric Information Collection:</u>

CBP will begin collecting biometric data for identity confirmation on ESTA applications. ESTA applicants will be prompted to take a selfie or "live" photo to conduct a "liveness" test to determine if the ESTA application is interfacing with a physically present human being and not an inanimate object, or if it is a photo of someone other than the lawful

passport holder. Respondents will be able to scan their passport biographic page, in order to submit biographic information, including passport photograph.

4. ESTA Mobile Application (App):

CBP will implement the ESTA Mobile Application to provide an additional and more convenient option for intending VWP travelers to obtain an ESTA. The Mobile App will collect biometric data for confirmation of identity. This is another enhancement that will assist in preventing persons intending to travel to the United States under the VWP by fraud.

This new function will be accessible via mobile devices, i.e., mobile phones, tablets. The portability of mobile devices will facilitate applying for an ESTA application, because an ESTA applicant will not be limited to applying on a desktop computer. The first phase will enable Android devices to use the ESTA App, and the second phase will follow with iOS. No implementation date has been set for iOS implementation.

The Mobile App will be very similar to the already established ESTA application website at https://esta.cbp.dhs.gov, but with Near Field Communication (NFC).

The NFC:

• Allows users to scan the passport e-Chip (embedded in the

- passport) to extract passenger data.
- A Mobile Device with NFC capability is required to scan the Passport e-Chip when applying for a new application using the ESTA Mobile App.
- Data on the e-Chip enables the NFC Scan.
- If the mobile device does not have NFC capability, the user can submit an ESTA application via the established website.

After determining if the mobile device has NFC capability:

- The applicant takes a selfie or "live" photo (another person may also take a photo of the applicant).
- 2. The Mobile App will do a "liveness" test to determine that it is interfacing with a physically present human being and not an inanimate object, or if it is a photo of someone other than the lawful passport holder.
- If the passport photo does not match the "liveness" photo, a "Third Party Acknowledgement" screen will display, which requires confirmation.
- 4. The applicant proceeds by completing the data fields the same as with the established ESTA application.
- 5. When the applicant completes the application, he/she can review his/her responses.

The payment process will be the same as the established ESTA application, and the cost of each ESTA application will continue to be 14 USD, except in the case of a denial, the fee is 4 USD.

Type of Information Collection: 1-94

Estimated Number of Respondents: 4,387,550

Estimated Number of Annual Responses per Respondent: 1

Estimated Number of Total Annual Responses: 4,387,550

Estimated Time per Response: 8 minutes

Estimated Total Annual Burden Hours: 585,007

Type of Information Collection: I-94 Website

Estimated Number of Respondents: 3,858,782

Estimated Number of Annual Responses per Respondent: 1

Estimated Number of Total Annual Responses: 3,858,782

Estimated Time per Response: 4 minutes

Estimated Total Annual Burden Hours: 257,252

Type of Information Collection: I-94W

Estimated Number of Respondents: 941,291

Estimated Number of Annual Responses per Respondent: 1

Estimated Number of Total Annual Responses: 941,291

Estimated Time per Response: 16 minutes

Estimated Total Annual Burden Hours: 251,011

Type of Information Collection: ESTA Website Application

Estimated Number of Respondents: 15,000,000

Estimated Number of Annual Responses per Respondent: 1

Estimated Number of Total Annual Responses: 15,000,000

Estimated Time per Response: 23 minutes

Estimated Total Annual Burden Hours: 5,750,000

Type of Information Collection: ESTA Mobile Application (App)

Estimated Number of Respondents: 500,000

Estimated Number of Annual Responses per Respondent: 1

Estimated Number of Total Annual Responses: 500,000

Estimated Time per Response: 28 minutes

Estimated Total Annual Burden Hours: 233,333

Dated: February 17, 2022.

Seth D. Renkema,

Branch Chief, Economic Impact Analysis Branch, U.S. Customs and Border Protection.

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